

## Message Text

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INFO OCT-01 ISO-00 /001 W

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FM AMEMBASSY KINSHASA

TO SECSTATE WASHDC NIACT IMMEDIATE 6193

S E C R E T KINSHASA 685

NODIS

DEPT PASS LUSAKA, ABIDJAN, DAKAR, PARIS

HOLD FOR OPENING OF BUSINESS

E.O. 11652: XGDS-3

TAGS: PFOR, CG, AO

SUBJECT: ANGOLA: AFRICAN APPEAL FOR SUPPORT FROM US

1. SUMMARY: AS CATALYST FOR SCENARIO WHEREIN KEY AFRICAN NATIONS WOULD SEND REPRESENTATIVES TO WASHINGTON TO ARGUE FOR US SUPPORT FOR FNLA/UNITA AND FOR THOSE AFRICAN STATES WHO SEEK A COALITION GOVERNMENT IN ANGOLA-MOBUTU IS SENDING HE PERSONAL EMISSARY TO LUSAKA, ABIDJAN AND DAKAR. THE EMISSARY, NGUZA KARL-I-BOND, HAS JUST RETURNED FROM LUSAKA WHERE KAUNDA ASSURED HIM THAT ZAMBIA WAS PREPARED TO SEND FOREIGN MINISTER BANDA TO THE US TO ADD WEIGHT TO ZAIRE'S APPEAL FOR HELP. NGUZA PREDICTS THAT HOUPHOUET-BOIGN AND SENGHOR WILL ALSO WANT TO SEND HIGH-LEVEL REPRESENTATIVES TO JOIN IN THE APPEAL TO THE US ADMINISTRATION AND CONGRESS. END SUMMARY.

2. NGUZA KARL-I-BOND, FORMER FOREIGN MINISTER AND NOW PERMANENT SECRETARY OF THE MPR'S POLITICAL BUREAU AND NUMBER THREE MAN IN THE GOZ, CALLED ON ME JAN 25 TO BRIEF ME AND DCM ON HIS MEETING WITH KAUNDA. MOBUTU HAD SENT NGUZA TO ENCOURAGE THE ZAMBIAN LEADER TO JOIN IN AN APPEAL TO THE US ADMINISTRATION AND CONGRESS FOR HELP IN THE QUICKLY DETERIORATING ANGOLAN CRISIS. ACCORDING TO

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NGUZA, KAUNDA WAS VERY RESPONSIVE. HE AGREED TO SEND HIS

FOREIGN MINISTER, BANDA, TO THE US--BUT THOUGHT THAT IT WOULD BE BEST IF NGUZA ARRIVED IN WASHINGTON FIRST TO EXPLAIN THE SERIOUSNESS OF THE SOVIET/CUBAN THREAT TO THOSE STATES BORDERING ANGOLA. KAUNDA IS REPORTED TO HAVE SAID BANDA WOULD BE INSTRUCTED TO SUPPORT NGUZA'S ANALYSIS OF THE SERIOUSNESS OF THE THREAT--AS EXEMPLIFIED BY THE RECENT ATTACK ON THE ZAIRIAN TOWN OF DILOLO--BUT THAT KANUNDA FIRST WISHED TO INFORM MEMBERS OF HIS GOVERNMENT/PARTY. NGUZA IS CONVINCED THAT THESE CONSULTATIONS ARE ONLY A FORMALITY AND THAT BANDA WILL INDEED JOIN HIM IN WASHINGTON.

3. NGUZA DEPARTS KINSHASA JANUARY 26 ON THE FOLLOWING SCHEDULE:

JANUARY 26

DEPART KINSHASA VIA SPECIAL PLANE--0900

ARRIVE ABIDJAN--1300 (WILL BE RECEIVED BY HOUPHOUET-BOIGNY SHORTLY THEREAFTER)

JANUARY 27

DEPART ABIDJAN VIA SPECIAL PLANE--1030

ARRIVE DAKAR 1300 (WILL BE RECEIVED BY SENGHOR SHORTLY THEREAFTER)

JANUARY 28

DEPART DAKAR VIA AIR AFRIQUE 20 AT 0820

ARRIVE PARIS 1735

JANUARY 29

DEPART PARIS VIA AIR FRANCE 077 AT 1300

ARRIVE NEW YORK 1455 (TRANSFER TO WASHINGTON--GOZ UN MISSION HANDLING)

NGUZA WILL BE ACCOMPANIED BY HIS WIFE, TWO COUNSELORS (ONE FROM FOREIGN AFFAIRS AND ONE FROM THE POLITICAL BUREAU) AND HIS BODYGUARD.

4. NGUZA WAS CONFIDENT THAT HOUPHOUET-BOIGNY AND SENGHOR WOULD SEE THINGS AS MOBUTU AND KAUNDA DO AND THAT THEY TOO WOULD SEND REPRESENTATIVES TO WASHINGTON--BUT PROBABLY AFTER NGUZA HAD BEEN THERE A FEW DAYS AND  
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TESTED THE WATER. OUR UNDERSTANDING IS THAT SENEGAL AND IVORY COAST WILL BE ASKED TO SUPPORT THE "FRONTLINE" STATES OF ZAIRE AND ZAMBIA, BUT MORE AS A MATTER OF PRINCIPLE SINCE THEY CANNOT CLAIM TO HAVE BEEN ATTACKED OR THAT THEY ARE IMMEDIATELY THREATENED.

5. NGUZA, WE HAVE LEARNED, IS CARRYING LETTERS SIGNED BY MOBUTU TO PRESIDENT FORD AND A NUMBER OF SENATORS AND CONGRESSMEN.

WE GUESS THAT THE LETTER TO PRESIDENT FORD IS HEAVILY WEIGHED  
WE TOWARD THE IMPORTANCE OF PROTECTING ZAIRE'S SECURITY, WHILE  
THE LETTERS TO THE MEMBERS OF CONGRESS ARE MORE AIMED TOWARD  
ANGOLA AND ITS IMPACT ON AFRICA AS A WHOLE. SINCE WE  
WERE NOT CONSULTED IN DETAIL ON THE TACTICS SUCH A DELEGATION  
MIGHT PURSUE IN WASHINGTON, AND IN VIEW OF THE UNCERTAINTIES  
POSED BY CONGRESSIONAL AND ADMINISTRATION SCHEDULING PROBLEMS,  
WE ADVISED NGUZA TO GET IN TOUCH FIRST WITH ASSISTANT SECRETARY  
SCHAUFELER AND DEPUTY ASSISTANT SECRETARY MULCAHY. NGUZA SAID  
THAT MOBUTU WANTED HIM TO SEE PRESIDENT FORD AND SECRETARY  
KISSINGER. WE SAID WE BELIEVED THE SECRETARY WOULD WANT TO  
RECEIVE HIM, BUT GAVE NO SUCH ASSURANCES CONCERNING THE  
PRESIDENT. WE REITERATED THAT HE SHOULD FIRST CONTACT  
SCHAUFELER OR MULCAHY TO SEE WHAT COULD BE WORKED  
OUT.

6. NGUZA ASKED FOR GUIDANCE ON PUBLICIZING HIS AND THE OTHER  
REPRESENTATIVES' VISIT. WE TOLD HIM THAT WE THOUGHT IT BEST  
TO MAKE NO PUBLIC ANNOUNCEMENT BEFORE HE ARRIVED IN WASHINGTON AND  
HAD A CHANCE TO TALK WITH ASSISTANT SECRETARY SCHAUFELER. WE  
THOUGHT THAT IF INDEED THE FOUR-NATION DELEGATION IDEA WORKED  
OUT THERE MIGHT BE REAL ADVANTAGE IN PUBLICITY.  
PERHAPS THIS WOULD ALSO BE THE CASE FOR NGUZA' VISIT ALONE, BUT  
EMPHASIZED THAT IT WOULD BE BEST TO WORK THESE  
TACTICS OUT WITH DEPARTMENT. WE SAID WE WOULD ASK  
DEPARTMENT TO CONFIRM THIS GUIDANCE WHEN HE ARRIVES IN  
DAKAR.

7. ACTION REQUESTED:

A) THE DEPT WILL WISH TO BE IN TOUCH WITH BOTH THE GOZ  
UN MISSION AND THE ZAIRIAN EMBASSY IN WASHINGTON TO LEARN  
OF LAST-MINUTE SCHEDULE CHANGES. WE WOULD HOPE THAT NGUZA  
WILL BE GIVEN VIP TREATMENT FROM THE TIME HE TOUCHES DOWN  
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IN NEW YORK.

B) REQUEST ANY FURTHER GUIDANCE OR CONFIRMATION OF THE  
GUIDANCE WE HAVE ALREADY GIVEN RE PUBLICITY, OR ANY  
DETAILS RE SCHEDULING IN WASHINGTON, BE SENT TO NBUZA  
THROUGH OUR EMBASSIES IN DAKAR OR PARIS.

C) NGUZA OFFERED TO BRIEF OUR AMBASSADORS IN ABIDJAN AND  
DAKAR ON HOW HIS TALKS GO, AND WE PROMISED THAT OUR  
EMBASSIES WOULD CONTACT HIM IN THIS REGARD.

D) NGUZA MENTIONED HIS TRIP TO MAURICE TEMPELSMAN WHO  
OFFERED TO HELP SET UP APPOINTMENTS WITH MEMBERS OF CONGRESS.  
SUGGEST AF CONTACT TEMPELSMAN AS SOON AS POSSIBLE.

E) ALTHOUGH WE DID NOT ENCOURAGE NGUZA TO BELIEVE HE  
WOULD BE RECEIVED BY PRESIDENT FORD, IT IS CLEAR THAT  
MOBUTU EXPECTS THIS. NGUZA TOLD US THAT MOBUTU HAD  
INSTRUCTED HIM TO STAY IN WASHINGTON "TEN DAYS, TWO WEEKS,  
WHTEVER IT TAKES." WE WOULD ANTICIPATE THAT KAUNDA,  
HOUPHOUET-BOIGNY AND SENGHOR WOULD ALSO EXPECT THEIR  
REPRESENTATIVES TO BE RECEIVED AT THE HIGHEST LEVEL IN  
WASHINGTON. GIVEN THE URGENCY AND HIGH PRIORITY WHICH  
MOBUTU HAS PERSONALLY ATTRIBUTED TO THIS MISSION, WE  
STRONGLY RECOMMEND THAT NGUZA--AND THE OTHER IF THEY  
COME--BE RECEIVED BY THE PRESIDENT. CUTLER

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## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLITICAL SETTLEMENT, COALITION GOVERNMENT, CAT-C, DIPLOMATIC DISCUSSIONS, FOREIGN ASSISTANCE, MINISTERIAL VISITS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 26 JAN 1976  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** CunninFX  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976KINSHA00685  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** ADRESSEES: DAKAR, PARIS  
**Executive Order:** X3  
**Errors:** N/A  
**Film Number:** n/a  
**From:** KINSHASA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 2  
**Legacy Key:** link1976/newtext/t19760122/aaaaasyw.tel  
**Line Count:** 180  
**Locator:** TEXT ON-LINE  
**Office:** ACTION NODS  
**Original Classification:** SECRET  
**Original Handling Restrictions:** NODIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:** n/a  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** NODIS  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** CunninFX  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 22 APR 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <22 APR 2004 by BoyleJA>; APPROVED <12 AUG 2004 by CunninFX>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** LOCK1  
**Status:** NATIVE  
**Subject:** ANGOLA: AFRICAN APPEAL FOR SUPPORT FROM US  
**TAGS:** PFOR, CG, AO, XA, US, UNITA, FNLA, (NGUZA KARL-I-BOND)  
**To:** STATE LUSAKA ABIDJAN  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006